

**LAS VIRGENES – MALIBU COUNCIL OF GOVERNMENTS  
GOVERNING BOARD MEETING**

Tuesday, March 15, 2022, 8:30 AM

**MEETING INFORMATION AND ACCOMMODATION**

This meeting will take place remotely in accordance with Government Code section 54953(e) *et seq.* (AB 361) and Resolution 21-01, adopted by the Las Virgenes-Malibu Council of Governments Governing Board (COG Governing Board) on October 19, 2021.

To follow the provisions in AB 361 and ensure the safety of the COG Governing Board, staff and the public for the purpose of limiting the risk of COVID-19, in-person public participation at the meeting will not be allowed. To allow for public participation, the COG Governing Board will conduct its meeting through Zoom Video Communications. Members of the public can observe and participate in the meeting. To observe the meeting, download Zoom on any phone, tablet, or computer device and enter the following meeting link:

<https://us02web.zoom.us/j/84038206137?pwd=RVk2OXFWTFYvMStEaG02cWVwRVFIQT09>

Meeting ID: 840 3820 6137 • Passcode: 259464

A public agenda packet is available on the COG’s website [lvmcog.org](http://lvmcog.org). Members of the Public who wish to comment on matters before the Governing Board have two options: 1. Make comments limited to three minutes during the Public Comment Period, or 2. Submit an email with their written comments limited to 1,000 characters to [terry@lvmcog.org](mailto:terry@lvmcog.org) no later than 12:00 p.m. on Monday, February 14, 2022. The email address will remain open during the meeting for providing public comment during the meeting. Emails received during the meeting will be read out loud at the appropriate time during the meeting provided they are received before the Board takes action on an item (or can be read during general public comment). For any questions regarding the virtual meeting, please contact [terry@lvmcog.org](mailto:terry@lvmcog.org).

**AGENDA**

**1. CALL TO ORDER**

Governing Board Members:

Karen Farrer, Malibu, President  
Stuart Siegel, Hidden Hills, Vice President  
Chris Anstead, Agoura Hills  
Kelly Honig, Westlake Village  
Alicia Weintraub, Calabasas

**2. APPROVAL OF THE AGENDA**

**3. PUBLIC COMMENT PERIOD**

Public comments are limited to three minutes per speaker. Pursuant to California Government Code Section 54954.2, the Governing Board is prohibited from discussing or taking immediate action on any item not on the agenda unless it can be demonstrated that the item is of an emergency nature, or the need to take action arose subsequent to the posting of the agenda.

**4. CONSENT CALENDAR**

Consent Calendar items will be approved in one motion unless removed for separate discussion or action.

A. January 18, 2022 Draft Meeting Notes – Attachment (pages 4-7)

B. March 2022 Financial Statement – Attachment (page 8)

Recommended Action: Approve Consent Calendar

**5. INFORMATION ITEMS**

A. Executive Director’s Report – Attachment (pages 9-10)

B. Senator Ben Allen and Assemblymember Jacqui Irwin will each provide a legislative update.

C. Discussion of Sheriff’s Department Budget Moratorium on Expansion of Services – James Bozajian, Calabasas City Councilmember, has requested to address the COG regarding this issue.

D. Covid Update and discussion on returning to in-person meetings

**6. PUBLIC SAFETY, LEGISLATIVE AND AGENCY PARTNER UPDATES**

A. Los Angeles County Sheriff’s Department

B. Los Angeles County Fire Department

C. League of Cities

D. Updates from Legislative Staff and Agency Partners (pages 11-14)

**7. ACTION ITEMS**

A. Contract Extension for Gabriel Graham, Homeless Outreach Coordinator – Attachment (pages 15-16)

Recommended Action: Approve the one-year extension of Gabriel Graham’s contract to continue serving as the COG’s Homeless Outreach Coordinator.

B. Appointment to the Santa Monica Bay Restoration Commission – Attachment (pages 17-19)

Recommended Action: Appoint Steve Uhring, Malibu City Councilmember, as the representative from the Malibu Watershed Cities on the Santa Monica Bay Restoration Commission.

C. Limits State and Local Governments' Ability to Raise Revenues for Government Services. Initiative Constitutional Amendment – Attachment (page 20-27)  
Recommended Action: Discuss and take such action as deemed appropriate, and otherwise provide direction to staff.

D. Los Angeles County Juvenile Detention Facility Campus Kilpatrick – Attachment (page 28-44)  
Recommended Action: Discuss the County Division of Juvenile Justice Subcommittee plan, take such action as deemed appropriate, and otherwise provide direction to staff.

**8. GENERAL COMMENTS AND REQUEST FOR FUTURE AGENDA ITEM**

**9. FUTURE MEETING DATES**

- Technical Advisory Committee: April 6, 2022, 8:30 AM
- Governing Board: April 19, 2022, 8:30 AM

**10. ADJOURNMENT**

**Draft Meeting Notes  
Governing Board Meeting  
VIRTUAL MEETING - VARIOUS LOCATIONS  
January 18, 2022**

*The Governing Board conducted the virtual meeting, via Zoom, and in accordance with California Governor Newsom's Executive Orders N-20-20 and N-35-20 and COVID-19 pandemic protocols.*

1 – Call to Order: President Kelly Honig called the meeting to order at 8:31 AM.

Roll Call of Governing Board members present:

Kelly Honig, Westlake Village, President  
Karen Farrer, Malibu, Vice President  
Stuart Siegel, Hidden Hills  
Denis Weber, Agoura Hills (Alternate)  
Chris Anstead, Agoura Hills (joined the meeting at 8:55 AM)  
Alicia Weintraub, Calabasas

The following non-voting city elected officials participated in the meeting:

Eniko Gold, Councilmember, Hidden Hills  
Mikke Pierson, Councilmember Malibu  
Ray Pearl, Mayor Pro Tem, Westlake Village

2 – Approval of Agenda:

President Honig asked for a motion to approve the agenda.

**ACTION:** Alicia Weintraub moved to approve the Agenda. Karen Farrer seconded. The Motion carried 5-0, by the following roll call vote:

**AYES:** President Honig, Vice President Farrer and Governing Board members, Siegel, Weber and Weintraub.

**NOES:** None.

**ABSENT:** None.

3 – Public Comment Period: There were no public comments.

President Honig asked the new Governing Board members and Alternates to introduce themselves. Ray Pearl, Mayor Pro Tem, Westlake Village, Alternate, introduced himself. Denis Weber, Councilmember, Agoura Hills, stated that he was now the Alternate and Chris Anstead was the newly appointed Governing Board member.

#### 4 – Election of Officers:

President Honig announced the annual reorganization of the Governing Board.

**ACTION:** President Honig nominated Vice President Karen Farrer to serve as President for 2022. There were no other nominations.

**AYES:** President Honig, Vice President Farrer and Governing Board members, Siegel, Weber and Weintraub.

**NOES:** None.

**ABSENT:** None.

President Farrer thanked Governing Board and outgoing President Honig for her leadership in 2021. She then opened the nominations for Vice President.

**ACTION:** Kelly Honig nominated Stuart Siegel to serve as Vice President for 2022. There were no other nominations.

**AYES:** President Farrer and Governing Board members Honig, Siegel, Weber and Weintraub.

**NOES:** None.

**ABSENT:** None.

Vice President Siegel thanked the Governing Board.

#### 5 – Consent Calendar: 4.A. Meeting Notes from November 16, 2021; 4.B. January 2022 Financial Statement.

**ACTION:** President Farrer moved to approve the Consent Calendar. Kelly Honig seconded. The Motion carried 5-0, by the following roll call vote:

**AYES:** President Farrer, Vice President Siegel and Governing Board members, Honig, Weber and Weintraub.

**NOES:** None.

**ABSENT:** None.

6.A. – Executive Director’s Report: The Executive Director highlighted his report. No action was taken by the Governing Board.

6.B – Redistricting Summary by Councilmember Bozajian, Calabasas: Councilmember Bozajian provided an overview of the redistricting process and highlighted the new Assembly, Senate and Congressional districts. The Governing Board and executive

director thanked Councilmember Bozajian for his efforts. No action was taken by the Governing Board.

6.C – Our Neighborhood Voices Initiative: Jeff Kiernan, Cal Cities and Rachel Wagner, SCAG, each gave a brief summary of their respective agency’s action: Cal Cities Board voted to not support the initiative at this time and SCAG’s Regional Council recently voted to support. No action was taken by the Governing Board.

6.D – Metro LIFE (Low-income Fare is Easy): Drew Phillips, Deputy Executive Officer, Metro, made the presentation. No action was taken by the Governing Board.

6.E – Reports from Member Cities on COVID-19. The city managers and Governing Board members reported from their respective cities. No action was taken by the Governing Board.

7.A – Los Angeles County Sheriff’s Department: Captain Becerra provided an update from the Lost Hills/Malibu Station.

7.B – Los Angeles County Fire Department: Chief Smith and Megan Currier provided an update from County Fire.

7.C – Cal Cities: Jeff Kiernan provided a legislative update.

7.D – Updates from Area Legislators and Agencies: Tessa Charnofsky provided an update from Supervisor Kuehl, Jeremy Wolf provided an update from Senator Stern and Aurelia Friedman provided a federal update from Congressman Ted Lieu’s office.

8.A – Metro/COG MOU for Board Member Support and Contract Extension with Maureen Micheline.

ACTION: Alicia Weintraub moved to approve the Metro/COG MOU and the Contract Extension. Kelly Honig seconded. The Motion carried 5-0, by the following roll call vote:

AYES: President Farrer, Vice President Siegel and Governing Board members, Anstead, Honig and Weintraub.

NOES: None.

ABSENT: None.

8.B – Request for State Budget Allocation for Stormwater Project Planning.

ACTION: Kelly Honig moved to approve the Metro/COG MOU and the Contract Extension. Alicia Weintraub seconded. The Motion carried 5-0, by the following roll call vote:

AYES: President Farrer, Vice President Siegel and Governing Board members, Anstead, Honig and Weintraub.

NOES: None.

ABSENT: None.

9. – Comments and Request for Future Agenda Items: There were no comments or requests for future agenda items.

10. – Future Meeting Dates: President Farrer noted the dates for the February 2022 Governing Board and Technical Advisory Committee meetings.

11. – Adjournment: President Farrer adjourned the meeting at 9:42 AM.

Respectfully submitted,

Terry Dipple  
Executive Director

**ITEM 4.B – FINANCIAL STATEMENT WILL BE SENT SEPARATELY**



**Governing Board Agenda Report**

**DATE:** March 15, 2022  
**TO:** Governing Board and Alternates  
**FROM:** Terry Dipple, Executive Director  
**SUBJECT:** Executive Director's Report

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**OVERVIEW**

The purpose of this memorandum is to update the Governing Board on the status of COG projects and other items of interest.

**COG Homeless Working Group** – The COG's Homeless Working Group held a meeting on February 7<sup>th</sup> to discuss issues related to homelessness and the next phase of the Los Angeles County homeless grant funding. Gabriel Graham, Outreach Coordinator, reported on his activities.

**COG Highway Working Group** – The COG's Highway Working Group held a meeting on February 1<sup>st</sup> to discuss the additional \$12 million in Measure R funds that Supervisor Kuehl is allocating to the COG cities in 2022. So far, I have held follow up meetings with Agoura Hills, Calabasas and Malibu.

**SCAG Regional Council Election** – Mayor Pro Tem David Shapiro, Calabasas, did not have any challengers and was reelected to the SCAG Regional Council District 44, which includes the five COG cities.

**Redistricting** – I invited Senator Ben Allen and Assemblymember Jacqui Irwin to participate in the March COG meeting. Assemblymember Irwin confirmed that she will participate.

**Metro Service Council Appointment** – The term of Dennis Washburn, the COG's appointee to Metro's San Fernando Valley Service Council, will expire on June 30, 2022. Metro's Service Councils are charged with making decisions about bus routes and schedules for Metro bus lines operating in their region. As such, Service Council Bylaws require that nominees live, work, or represent in the region and that they ride public transit at least monthly. Service Council Members may serve more than one three-year term. The San Fernando Valley Service Council currently meets on the first Wednesday of each month at 6:30 p.m. and have a duration of one to two hours; meetings are being held virtually until further notice. Dennis Washburn was first appointed in 2013 and has expressed interest in being reappointed.

**Los Angeles County Homeless Grant** – The County CEO’s Homeless Initiative Team has not followed through with our grant contract. Recently, in my monthly meeting with the other COG executive directors, they shared their frustration that they have not received contracts either. An inquiry has been made.

**Grant to Update the COG’s Hazard Mitigation Plan** –The COG’s Notice of Interest (NOI) to Cal OES for a grant to update the COG’s Hazard Mitigation Plan was approved. The HMP grant application is due April 8, 2022. The current HMP expires in August 2024. While it might seem early to start the process now, it has taken 18-24 months to do the previous updates. If our NOI is approved by Cal OES, the next step would be preparing the formal grant application. If we are approved for a grant, we would then move forward with preparing a Request for Proposal to find a consultant. The COG received a \$70,000 grant to prepare the last HMP update.

**Metro Project Updates** – I continue to meet regularly with Metro Highway and Active Transportation staff to discuss the status of COG projects.

**Conflict of Interest/Roster Filing** – Annual Form 700s are due April 1, 2022 to me and Los Angeles County CEO Conflict of Interest Desk. Filing electronically with the County is easy and I receive a copy of all the Form 700s.

**COG’s Homeless Outreach Coordinator** – Gabriel continues to provide weekly updates on his assistance to people experiencing homelessness in the region.

To: LVMCOG Governing Board and Executive Director  
From: Rachel Wagner, SCAG Regional Affairs Officer; wagner@scag.ca.gov  
Subject: SCAG Update March 2022

**HIGHLIGHTS FROM THE MARCH 3rd REGIONAL COUNCIL MEETING ACTION**

**REGIONAL COUNCIL APPROVES DRAFT COMPREHENSIVE BUDGET FOR FISCAL YEAR 2023**

The Regional Council has moved to approve SCAG's Draft Comprehensive Budget for Fiscal Year 2022-23, including the Draft Overall Work Plan (OWP). The framework for developing the Draft Comprehensive Budget is SCAG's multi-year Strategic Plan that focuses on SCAG's vision and priorities and improves the organization and its operations. The Regional Council's vote also authorized the release of the Draft OWP for a 30-day period of public review from March 3 to April 3. Comments may be sent by email to [nguyenk@scag.ca.gov](mailto:nguyenk@scag.ca.gov) or by completing the comment form. At the close of the public comment period, the Final OWP will be submitted to the Regional Council for approval on May 5. The General Fund Budget and the Membership Assessment will be submitted to the General Assembly for approval.

**INFORMATION**

**CONNECT SOCAL 2024 UPDATE**

Connect SoCal 2024, the Regional Transportation Plan/Sustainable Communities Strategy, will be prepared by SCAG over the next two years in anticipation of an April 2024 adoption date. Today, SCAG staff provided an update to members of the Regional Council and Community, Economic and Human Development Committee on the plan development. For more information on Connect SoCal, visit [scag.ca.gov/connect-socal](http://scag.ca.gov/connect-socal).

**POLICY DEVELOPMENT FRAMEWORK**

At the direction of the Executive/Administration Committee, SCAG has prepared a draft Policy Development Framework for Connect SoCal 2024 that includes the preliminary plan vision and goals, key policy priorities, including those identified by the board since 2020, and an outline for the focus and responsibility of each Policy Committee and three new sub-committees.

This framework is designed to outline a policy development leadership structure and an outlook to foster policy education, engagement, consensus-building and decision-making.

SCAG will share this draft Policy Development Framework with each Policy Committee in April to ask for feedback and input before bringing it to the Regional Council in June.

Share your feedback on the draft plan Goals and Vision or on the draft plan Performance Measures through April 30.

**REGIONAL DATA PLATFORM & LOCAL DATA EXCHANGE** In February, SCAG launched the Regional Data Platform, a revolutionary system for collaborative data sharing and planning designed to facilitate better planning for cities and counties of all levels across the region. As one of SCAG's largest and most transformative initiatives to date, the Regional Data Platform places data and technology in the hands of local jurisdictions to support more robust, transparent and collaborative community planning. As a part of the launch, SCAG introduced the Local Data Exchange to begin an extensive data exchange process with local jurisdictions to support Connect SoCal 2024 development. This bottom-up approach ensures that local jurisdictions are actively involved in the development of SCAG's regional plans and that the data is correct. Over the next several months, SCAG will meet one-on-one with local jurisdictions to discuss the preliminary Data/Map Books, provide background on the development of Connect SoCal 2024 and provide training in tools available to local jurisdictions.

SCAG Regional Affairs Officers will be working with sub-regional organizations to present on the RDP. If you would like to explore the Regional Data Platform or take part in the Local Data Exchange process, contact the Local Information Services Team at [list@scag.ca.gov](mailto:list@scag.ca.gov) or visit the Regional Data Platform Hub at [hub.scag.ca.gov](http://hub.scag.ca.gov).

#### NEWS FROM THE PRESIDENT

##### SCAG TOURS TWO REGIONAL GOODS MOVEMENT HUBS

On Feb. 15, SCAG President Clint Lorimore joined Congresswoman Young Kim for a tour of the Port of Los Angeles to learn about the challenges facing our supply chain, and how SCAG can support this vital industry through convenings of all the critical stakeholders. On Feb. 18, President Lorimore along with Regional Council members Alan Wapner, Dennis Michael, and Ray Marquez took a tour of Ontario Airport. The tour focused on the FedEx distribution center at the airport and how air cargo and the airport are integrating into the expanding goods movement industry in the Inland Empire.

#### NEWS FROM THE EXECUTIVE DIRECTOR

##### REGISTRATION IS NOW OPEN! 2022 REGIONAL CONFERENCE AND GENERAL ASSEMBLY

Join Southern California's most influential elected officials and policymakers on May 5–6 at the JW Marriott Desert Springs Resort & Spa for the 57th annual Regional Conference & General Assembly. This two-day event will focus on solution-oriented discussions to address the most pressing problems facing communities, businesses and families throughout the SCAG region. Don't wait to make your plans – register by Thursday, March 31 using the code EARLYBIRD get \$100 off the general admission price. The event is free for elected officials and city managers in the region. If you are interested in sponsorship opportunities, please contact Houston Laney at

laney@scag.ca.gov. For more information about the event, including COVID-19 protocols, visit [scag.ca.gov/ga2022](http://scag.ca.gov/ga2022). The full Executive Director's Report and past reports will be available on the SCAG website.

#### ADDITIONAL NEWS & INFORMATION

2022 SCAG SCHOLARSHIP PROGRAM Applications are now available for the 2022 SCAG Scholarship Program! The SCAG Scholarship Program offers a \$4,000 scholarship award for seven high school seniors or community college students from the SCAG region (and potentially two additional scholarship awards that are not tied to a specific county but may be awarded at the Regional Council's discretion) and the opportunity to meet with elected officials and practicing planners to learn more about careers in public service.

To be eligible for the scholarship, students must be a resident within the SCAG region, enrolled as a high school senior or community college student, have at least a 3.0 GPA and be eligible to work in the United States. Applicants must complete an application form and submit an essay, two letters of recommendation, and a current transcript. All materials must be submitted by Friday, April 1. For more information, visit [scag.ca.gov/students](http://scag.ca.gov/students).

#### UPCOMING MEETINGS

##### MARCH

15th Legislative/Communications & Membership Committee

17th Technical Working Group

22nd Transportation Conformity Working Group

23rd Modeling Task Force

24th Equity Working Group

28th General Assembly Host Committee

30th Regional Transit Technical Advisory Committee

##### APRIL

6TH Executive/Administration Committee

7TH Regional Council and Policy Committees

14TH General Assembly Host Committee

19TH Regional Transit Lanes Technical Advisory Committee

26th Transportation Conformity Working Group

28th Emerging Technologies Committee

14TH GENERAL ASSEMBLY HOST COMMITTEE

19TH LEGISLATIVE/COMMUNICATIONS & MEMBERSHIP COMMITTEE

19TH REGIONAL TRANSIT LANES TECHNICAL ADVISORY COMMITTEE

26TH TRANSPORTATION CONFORMITY WORKING GROUP

28TH EMERGING TECHNOLOGIES COMMITTEE

**Governing Board Agenda Report**

**DATE:** March 15, 2022  
**TO:** Governing Board and Alternates  
**FROM:** Terry Dipple, Executive Director  
**SUBJECT:** Contract Extension for Homeless Outreach Coordinator

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**OVERVIEW**

The purpose of this report is to provide the Governing Board with information pertaining to the contract extension for the COG's homeless outreach coordinator.

**RECOMMENDATION**

The city managers discussed the contract extension at the March 2022 Technical Advisory Committee meeting and is recommending that the Governing Board approve the contract extension.

**BACKGROUND**

In 2019, Alicia Weintraub, COG President and the COG's Homeless Working Group held several meetings to discuss the Los Angeles County Homeless Grant and how those funds could be used. Then-President Weintraub and the Homeless Working Group were frustrated by the 48-72-hour response time from LAHSA and service providers to provide assistance to people experiencing homelessness in the COG cities. After protracted negotiations with the County Homeless Initiative Team (HI Team), it was agreed that the COG could use the grant funds to hire a full-time individual that would respond to city staff, public safety partners and homeless service providers to assist people experiencing homelessness in the COG region. The Governing Board approved Gabriel Graham's initial contract on March 17, 2020. The Governing Board approved a one-year extension, last year. The current contract extension runs through March 15, 2022.

**FISCAL IMPACT**

Limited. Los Angeles County Homeless Grant funds will cover the cost of the services provided by Gabriel Graham. The contract extension does not require any financial contributions by the COG, but the Executive Director is involved in administering the grant and overseeing the homeless outreach coordinator.

**Attachment: Contract Extension for Homeless Outreach Coordinator**

**EXTENSION OF AGREEMENT FOR CONSULTING SERVICES WITH THE  
LAS VIRGENES-MALIBU COUNCIL OF GOVERNMENTS**

THIS AGREEMENT is made by and between the Las Virgenes-Malibu Council of Governments, a joint powers authority (hereinafter called the "COG"), and Gabriel Graham (hereinafter called "CONSULTANT").

RECITALS

- A. COG and CONSULTANT entered into an Agreement for the term of one-year that was approved by the COG and executed by the parties on March 17, 2020.
  - B. Section 2 of said Agreement provides that the parties hereto may mutually agree and annually extend the Agreement.
  - C. COG has been satisfied with CONSULTANT'S performance and desires to continue the working relationship.
  - D. CONSULTANT desires to continue providing services to the COG.
- NOW, THEREFORE, the parties agree as follows:

The AGREEMENT shall be extended for one-year (March 15, 2022 – March 14, 2023) at the same rate of compensation, except the COG may increase CONSULTANT's compensation at some point during the extension period.

All other terms and conditions contained in the original AGREEMENT shall continue through the term of this extension.

EXECUTED on \_\_\_\_\_, 2022

LAS VIRGINES-MALIBU COUNCIL OF GOVERNMENTS

By \_\_\_\_\_

President, Governing Board

CONSULTANT

By \_\_\_\_\_

Gabriel Graham



**Governing Board Agenda Report**

**DATE:** March 15, 2022  
**TO:** Honorable Governing Board and Alternates  
**FROM:** Terry Dipple, Executive Director  
**SUBJECT:** Appointment to Santa Monica Bay Restoration Commission

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**OVERVIEW**

The COG is the authorized body to make the appointment to the Santa Monica Bay Restoration Commission and traditionally has appointed a Malibu City Councilmember as the representative. Mikke Pierson, Malibu City Councilmember and COG Governing Board Alternate is the COG representative to the Commission, representing the Malibu Watershed Cities. Councilmember Pierson recently indicated that he is unable to attend Commission meetings due to new business commitments and asked that the COG appointment a replacement. Councilmember Pierson recommended Steve Uhring, Malibu City Councilmember, as his replacement. I subsequently talked with Councilmember Uhring who stated he would like to be the representative as he currently attends the Commission meetings.

**RECOMMENDATION**

Appoint Steve Uhring, Malibu City Councilmember, to replace Mikke Pierson as the representative from the Malibu Watershed Cities on the Santa Monica Bay Restoration Commission.

**BACKGROUND**

The Santa Monica Bay Restoration Commission was established by an act of the California Legislature in 2002 to monitor, assess, coordinate, and advise the activities of state programs and oversee funding that affects the beneficial uses, restoration and enhancement of Santa Monica Bay and its watersheds. The Commission is a non-regulatory, locally based state entity whose functions, governance and membership are set forth in this Memorandum of Understanding. It is the intent of the Legislature that the Commission shall independently execute its duties and that the Commission's membership shall include federal, state and local public agency officials and employees and representatives of other stakeholder interests.

The Commission's mission is to restore and enhance the Santa Monica Bay through actions and partnerships that improve water quality, conserve and rehabilitate natural resources, and protect the Bay's benefits and values. The goal of the Commission is to

accelerate the pace, extent, and effectiveness of Santa Monica Bay restoration through implementation and financing of actions that improve water quality, conserve and rehabilitate natural resources, and protect the health of the Bay's recreational users.

The Commission is authorized in statute to:

- Request and receive federal, state, local, and private funds from any source and to expend those moneys for the restoration and enhancement of Santa Monica Bay and its watershed.
- Award and administer grants for the benefit and enhancement of the Bay and its watershed.
- Enter into contracts and joint powers authority agreements, as necessary, to carry out the purposes of the Commission.
- To monitor, assess, and coordinate activities among federal, state, and local agencies, and where appropriate, private firms, to restore and enhance Santa Monica Bay and its watershed.

The Commission shall carry out any or all of the following functions in order to achieve its mission and goals:

- Promote participation by local governments, specials district, and community groups who are essential to implementation of watershed protection efforts.
- Promote collaboration and partnerships among stakeholders.
- Provide technical and financial support for the implementation of Bay restoration projects
- Provide an open and neutral forum for inter-agency/inter-organizational discussion and consensus building.
- Promote sound science that advances the implementation of Bay restoration policies.
- Serve as an information clearinghouse for Santa Monica Bay issues.
- Negotiate and oversee contracts.
- Draft watershed policies in order to build consensus on Santa Monica Bay issues.
- Facilitate inter-agency/inter-organizational efforts to improve the Bay's water quality and restoration of its natural (especially wetland) and living resources.
- Provide information to policy-makers and the general public on issues involving Santa Monica Bay through public outreach and involvement programs.

- Assist member organizations individually and collectively by providing coordination, public education, and leadership in the management and protection of the Bay and its resources.
- Use and promote an integrated, multi-disciplinary approach to Bay management.
- Coordinate and host periodic conferences on and relating to the state of the Bay and topics related to Bay management.



**Governing Board Agenda Report**

**DATE:** March 15, 2022  
**TO:** Honorable Governing Board and Alternates  
**FROM:** Terry Dipple, Executive Director  
**SUBJECT:** Proposed Initiative Constitutional Amendment

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**OVERVIEW**

The purpose of this report is to provide the Governing Board with information regarding the proposed initiative Constitutional Amendment and titled “Limits State and Local Governments’ Ability to Raise Revenues for Government Services. Initiative Constitutional Amendment.”

**BACKGROUND**

Thomas Hiltachk, a political and election lawyer and managing partner at the legal firm Bell, McAndrews & Hiltachk LLP, which is based in Sacramento, California, filed the ballot initiative on October 1, 2021. The initiative is #21-0026. The Attorney General of California issued ballot language for the initiative on December 7, 2021 gave it the title of “Limits State and Local Governments’ Ability to Raise Revenues for Government Services. Initiative Constitutional Amendment” and allowing a signature drive to begin. Signatures are due on June 6, 2022.

Petition summary by the Attorney General

“For new or increased state taxes currently enacted by two-thirds vote of Legislature, also requires statewide election and majority voter approval. Limits voters’ ability to pass voter-proposed local special taxes by raising vote requirement to two-thirds. Eliminates voters’ ability to advise how to spend revenues from proposed general tax on same ballot as the proposed tax. Expands definition of “taxes” to include certain regulatory fees, broadening application of tax approval requirements. Requires Legislature or local governing body set certain other fees. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local governments: Lower annual state and local revenues, potentially substantially lower, depending on future actions of the Legislature, local governing bodies, voters, and the courts.”

Path to the Ballot

The number of signatures required for an initiated constitutional amendment is equal to 8 percent of the votes cast in the preceding gubernatorial election. Petitions are allowed to circulate for 180 days from the date the attorney general prepares the petition language.

Signatures need to be certified at least 131 days before the general election. As the verification process can take multiple months, the secretary of state provides suggested deadlines for ballot initiatives.

The requirements to get initiated constitutional amendments certified for the 2022 ballot:

- Signatures: 997,139 valid signatures are required.
- Deadline: The deadline for signature verification is 131 days before the general election, which is around June 30, 2022. However, the process of verifying signatures can take multiple months and proponents are recommended to file signatures at least two months before the verification deadline.

Signatures are first filed with local election officials, who determine the total number of signatures submitted. If the total number is equal to at least 100 percent of the required signatures, then local election officials perform a random check of signatures submitted in their counties. If the random sample estimates that more than 110 percent of the required number of signatures are valid, the initiative is eligible for the ballot. If the random sample estimates that between 95 and 110 percent of the required number of signatures are valid, a full check of signatures is done to determine the total number of valid signatures. If less than 95 percent are estimated to be valid, the initiative does not make the ballot.

**ATTACHMENT A:** Press release from Cal Cities, California Professional Firefighters, SEIU California, California Alliance for Jobs, AFSCME California, and the California Special Districts Association.

**ATTACHMENT B:** Fact Sheet provided by the proponents of the Taxpayer Protection and Government Accountability Act

February 2, 2022

**FOR IMMEDIATE RELEASE**

**Sacramento** – Today, the League of California Cities, California Professional Firefighters, SEIU California, California Alliance for Jobs, AFSCME California, and the California Special Districts Association announced their strong opposition to the deceptively named “Taxpayer Protection and Government Accountability Act,” a ballot measure sponsored by the California Business Roundtable (CBRT), an organization that advocates on behalf of the largest and wealthiest corporations in California.

The coalition of public safety, labor, local government, and infrastructure groups are vocalizing their opposition as the California Attorney General is set to issue an official Title and Summary for the measure tomorrow, February 3. Once Title and Summary is released, proponents can begin signature gathering. They must submit 997,139 valid signatures in order to qualify for the November 2022 ballot. The Secretary of State’s recommended date to turn in signatures is April 29, 2022.

“This far-reaching measure would significantly jeopardize cities’ ability to provide services and critical infrastructure to local residents,” said **Carolyn Coleman, Executive Director and CEO, League of California Cities**. “It would impose undemocratic restrictions on local voters and local governments that could force significant cuts to vital services like fire and emergency response, infrastructure, libraries, parks, sanitation, and more.”

“This irresponsible measure would significantly reduce state and local funding available for fire prevention and response, including emergency services,” said **Brian K. Rice, President, California Professional Firefighters**. “At a time when our state and local communities are reeling from the impacts of intense and prolonged wildfires, this proposition interferes with the ability of firefighters and first responders to do our jobs and keep the public safe.”

The CBRT measure would create major new loopholes that allow wealthy corporations to avoid paying their fair share for the impacts they have on our communities; while also allowing corporations to evade enforcement when they violate environmental, health, safety, and other state and local laws. It would also significantly restrict the ability of local voters, local governments, and state elected officials to fund critical services like public schools, fire and emergency response, public health, parks, libraries, affordable housing, homeless and mental health services, and public infrastructure.

“This initiative is a deceptive scheme written and paid for by wealthy corporations for their sole benefit,” said **Tia Orr, Interim Executive Director, SEIU California**. “These rich corporations are trying to create constitutional loopholes to avoid paying their fair share, while shifting the burden onto hardworking Californians.”

“This measure would make it much more difficult to fund critical infrastructure that’s needed in California,” said **Michael Quigley, Executive Director, California Alliance for Jobs**. “It would undercut our ability to invest in virtually every form of infrastructure, including safe bridges, local streets and roads, public transportation, drinking water quality, new schools, and utilities.”

“This proposition would make it much more difficult for state and local regulators to issue fines and levies on corporations that violate laws intended to protect our environment, public health and safety, and our neighborhoods,” said **Alia Griffing, Political and Legislative Director, AFSCME California**. “It’s a get out of jail free card for wealthy corporations that will hurt our efforts to provide critical public services necessary to keep our communities healthy and safe.”

“This measure exposes taxpayers to a new wave of costly litigation, limits the discretion of locally elected officials to respond to the needs of their communities, and injects uncertainty into financing critical infrastructure,” said **Neil McCormick, CEO, California Special Districts Association**. “We are in strong opposition to this dangerous measure that jeopardizes the health and safety of communities and prevents critical investments in climate adaptation and community resilience to address drought, flooding, and wildfire as well as reduce emissions and harmful pollutants.”

## Background

A broad and growing coalition of local governments, labor and public safety leaders, infrastructure advocates, and businesses **opposes this measure**. The measure:

### **Gives Wealthy Corporations a Major Loophole to Avoid Paying their Fair Share — Forcing Local Residents and Taxpayers to Pay More**

- The measure creates new constitutional loopholes that **allow corporations to pay far less than their fair share for the impacts they have on our communities**, including local infrastructure, our environment, water quality, air quality, and natural resources — shifting the burden and making individual taxpayers pay more.

### **Allows Corporations to Dodge Enforcement When They Violate Environmental, Health, Public Safety and Other Laws**

- It creates new loopholes that makes it much more difficult for state and local regulators to issue fines and levies on corporations that violate laws intended to protect our environment, public health and safety, and our neighborhoods.

### **Jeopardizes Vital Local and State Services**

- This far-reaching measure **puts at risk billions of dollars currently dedicated to critical state and local services**.
- It could **force cuts** to public schools, fire and emergency response, law enforcement, public health, parks, libraries, affordable housing, services to support homeless residents, mental health services, and more.



- It would also **reduce funding for critical infrastructure** like streets and roads, public transportation, drinking water, new schools, sanitation, utilities, and more.

### **Opens the Door for Frivolous Lawsuits, Bureaucracy and Red Tape that Will Cost Taxpayers and Hurt Our Communities**

- The measure will encourage **frivolous lawsuits, bureaucracy, and red tape that will cost local taxpayers millions** — while significantly **delaying and stopping investments in infrastructure and vital services**.

### **Undermines Voter Rights, Transparency, and Accountability**

- It would **limit voter input** by prohibiting local advisory measures, where voters provide direction to politicians on how they want their local tax dollars spent.
- It would change our constitution to make it more difficult for local and state voters to pass measures needed to fund local services and local infrastructure.
- It also includes a hidden provision that **would retroactively cancel measures that were passed by local voters** — effectively undermining the rights of voters to decide for themselves what their communities need.



## GET THE FACTS

### The **TAXPAYER PROTECTION AND GOVERNMENT ACCOUNTABILITY ACT**

will give voters the right to vote on all future state taxes and prevents unelected bureaucrats from unilaterally passing new fees and other increased costs paid by working families and all Californians. The measure increases accountability by requiring new or higher tax revenue to be spent on its promised purpose. It will provide much-needed relief to families, farmers, and business owners, helping them to combat the growing cost-of-living crisis facing all Californians. The Act maintains all current state or local government funding. It simply gives voters the right to vote on all future tax increases and stops working families from paying billions more in “hidden taxes” imposed by unelected bureaucrats.

### THE PROBLEM

**There is a cost-of-living crisis in California, and it’s only getting worse.** California’s high cost of living not only contributes to the state’s skyrocketing poverty, rampant homelessness, and rising crime, but it also pushes working families and job-providing businesses out of the state.

**Californians pay the nation’s highest state income tax, sales tax and gasoline tax.** According to the Census Bureau, we pay more in combined state and local taxes than any other state in the nation. Taxes are only part of the reason for California’s rising cost-of-living crisis. We also pay billions more in hidden “fees” passed through to consumers in the price they pay for products, services, food, fuel, transportation, utilities and housing.

**But special interests keep demanding more from taxpayers and businesses.** State tax revenue has more than doubled from 2011-12 to 2021-22, and local tax revenue continues to be strong. Despite a massive state budget surplus of \$46 billion and growing, state legislators and special interests proposed more than \$234 billion in new and higher state taxes in 2021. In 2022, they’ve already proposed another \$100 billion more.

At a time when inflation and global uncertainty threaten to drive costs even higher for working families, the Taxpayer Protection and Government Accountability Act gives voters more control over their cost of living while maintaining current funding for all levels of government.

## TAXPAYER PROTECTION & GOVERNMENT ACCOUNTABILITY ACT

### GIVES VOTERS AN INCREASED VOICE ON ANY NEW AND HIGHER TAXES

**Increases voters' voice on all statewide tax increases.** The Act requires state legislation imposing any new or higher taxes to be approved by a majority of voters in a statewide election. The Act does not prevent legislators from calling a statewide special election in case of an emergency.

**Closes tax loophole at the local level.** The Act will reinstate the two-thirds approval requirement for any new or higher "special taxes" proposed by initiative in a local election, while still maintaining

Ad paid for by Californians for Taxpayer Protection and Government Accountability,  
sponsored by California homeowners, taxpayers, and businesses  
Committee major funding from  
California Business Roundtable  
Howard Jarvis Taxpayers Association Funding  
details at [www.fppc.ca.gov](http://www.fppc.ca.gov)

the current majority vote requirement for general tax increases. For more than two decades, local governments correctly applied the requirements of Prop. 218 to all special taxes. When the courts overturned key parts of Prop. 218 in the *Upland* decision, local governments sided with taxpayers, arguing in court filings that all special taxes require a 2/3 vote. The Act restores the will of voters when they passed Prop. 218 and reestablishes the tax requirements local governments operated under for two decades.

### DEMANDS ACCOUNTABILITY & TRANSPARENCY

**Eliminates all "hidden taxes."** The Act reestablishes and clarifies what constitutes a tax or an exempt charge. It restricts the courts from punching new loopholes in Proposition 13 and Proposition 218 by requiring new revenues to be assigned to one of these two categories, which are further protected by the measure's transparency and accountability provisions. The Act prohibits unelected bureaucrats with no public accountability from imposing "hidden taxes" that could raise billions of dollars in revenue from working families and businesses. Under the measure, any revenue increase must be passed by either the voters or an elected body, giving elected officials more control over potential cost increases on working families and businesses.

**Provides improved transparency on how new and higher taxes and exempt charges will be used.** The Act will require that all charges for products or services must be based on the *actual cost* to the government of providing that product or service, and that those costs must also be reasonable. The measure does not affect legitimate franchise fees but prevents local governments from imposing additional costs on providers of government services that would be passed on to consumers in the form of higher rates. The Act also does not affect legitimate fines or penalties imposed but prevents unelected bureaucrats from attempting to evade voter adoption of a tax by calling it a fine or penalty. Ultimately, the Act puts local elected officials in control of new and higher fees and other charges, giving them the final say in any new cost their constituents will have to pay.

**Provides greater transparency for new tax proposals.** The Act will require that the Legislature and local governments include a legally enforceable, specific designation on the ballot for the use of proposed special taxes, the tax rate and the period the tax would be in effect. The Act doesn't require an end date for every tax but does require elected officials to disclose that such taxes will be in place indefinitely. The Act ensures that new tax dollars are dedicated to either a specific purpose or for general services *for the duration of the tax*, increasing budget certainty and predictability in the future.

**Does not affect current spending and revenue.** The Act makes no changes to current spending or revenue. All revenue, fees and other charges in effect as of January 1, 2022 are not affected by this measure. The Act does contain a look-back provision common in these types of measures. Both Prop. 55 (2012), which extended income tax increases and the plastics recycling measure slated for the November 2022 ballot contained similar look-back provisions. This provision requires any new or increased taxes passed after January 1, 2022 to conform to the measure, which is done to avoid further confusion or conflicts for new and higher revenue passed this year. Revenue measures that do not conform to the Act must be readopted within 12 months and comply with the Act's provisions.

[Agenda Item 7.D](#)

### **Governing Board Agenda Report**

**DATE:** March 15, 2022

**TO:** Honorable Governing Board and Alternates

**FROM:** Terry Dipple, Executive Director

**SUBJECT:** Los Angeles County Juvenile Detention Facilities

## **OVERVIEW**

The purpose of this report is to provide the Governing Board with information regarding the Los Angeles County Board of Supervisors decision to relocate secure track juvenile offenders, youth found to have committed serious offenses, from Barry J. Nidorf Juvenile Hall to Camp Kilpatrick in Malibu, which was designed to function as a rehabilitative service facility for lower risk inhabitants and is not set up with the necessary security enhancements to function as a secure track site for potentially dangerous or violent detainees.

## **RECOMMENDATION**

At the request of President Farrer, authorize the COG to send a letter to the Los Angeles County Board of Supervisors (BOS) in opposition to its plan to relocate secure track juvenile offenders, youth found to have committed serious offenses, from Barry J. Nidorf Juvenile Hall to Camp Kilpatrick in Malibu.

## **BACKGROUND**

On May 14, 2021, Governor Newsom signed Senate Bill (SB) 92, creating a “Secure Youth Treatment Facilities” track for youth found to have committed serious offenses. As of July 1, 2021, SB 92 allows counties to establish secure youth treatment facilities for offenders 14 years of age or older who have been adjudicated and found to be a ward of the court based on an offense that would have resulted in a commitment to the State’s Division of Juvenile Justice (DJJ). This legislation followed SB 823, which announced the impending closure of DJJ, and included a stated intention of protecting against the transfer of youth to the adult system once DJJ was no longer available.

Currently, Los Angeles County youth who would have otherwise been sent to DJJ are being held at Barry J. Nidorf Juvenile Hall, which is located in the Sylmar Juvenile Courthouse. The Barry J. Nidorf facility was never recommended by the Juvenile Justice Realignment Block Grant subcommittee, the work group formed to implement SB 823, which had recommended Camp Kenyon Scudder and Camp Joseph Scott, both in Santa Clarita. However, community opposition in Santa Clarita led to identifying Camp Kilpatrick in Malibu as the recommended site for a temporary facility.

According to the Los Angeles County Probation Department website, Camp Kilpatrick, a juvenile rehabilitative service facility located in Malibu, is “a small-group treatment model that is youth-centered and embodies a culture of care rather than a culture of control.”

In July 2021, County Supervisors Holly Mitchell and Sheila Kuehl introduced a motion (Attachment A) recommending the temporary use of Camp Kilpatrick for 40 male youth, and the Dorothy Kirby Center in Commerce as a permanent location for up to 15 girls and young women. In response to the initial motion, in September 2021, the Department of Detention presented an Evaluation of Existing Camps for Conversion to Secure Youth Treatment Facility status report (Attachment 2) to the BOS. After three votes, the BOS

voted unanimously to adopt the updated resolution (Attachment 3) and identify Camp Kilpatrick as a temporary secure track site.

This proposed plan would put youth offenders who have been categorized as the most violent (identified in the County motion as “justice-involved youth”) into a facility that was not designed or built for this purpose. It would potentially put at risk all those involved, including staff, other detainees, and potentially residents in the surrounding community.

I would also point out that the County held community listening sessions in other areas of the County where probation camps are located, but none were scheduled in the COG area to discuss the Campus Kilpatrick proposal.

President Farrer is requesting authorization to have the COG submit a letter to the BOS opposing the conversion of Camp Kilpatrick from a rehabilitative service facility to a secure track site, whether temporary or permanent.

Supervisor Kuehl and her staff are not able to participate in the COG meeting as it conflicts with the BOS meeting. However, the COG received a letter outlining the proposal from Supervisor Kuehl. (Attachment B).

ATTACHMENT A: September 15, 2021 Motion by Supervisors Mitchell and Kuehl

ATTACHMENT B: March 9, 2022 Letter from Supervisor Kuehl

ATTACHMENT C: March 9, 2022 Los Angeles County Probation Department Report on Preparing for Closure of the State’s Division of Juvenile Justice – Identification of Compliant Location to Support Youth Transition

September 15, 2021

**MOTION BY SUPERVISORS SHEILA KUEHL AND HOLLY J. MITCHELL**

**Reaffirming and Expanding the LA Model**

After a robust process involving extensive stakeholder input and community engagement, in July 2017, the much-anticipated Campus Kilpatrick opened its doors, holding promise for a brand-new juvenile justice paradigm in Los Angeles County (County). The boys and young men ordered to spend up to nine months at the probation-run juvenile facility in Malibu would experience a transformed environment, one that looked and felt nothing like the outdated youth prisons of the past. Touted for its small, homelike living units, therapeutic milieu, consistency in staff presence, and specialized training for all employees, Campus Kilpatrick was poised to deliver a fresh and effective approach to supporting and engaging justice-involved youth.

Ultimately, it was hoped that life trajectories would be altered and outcomes meaningfully improved. However, for all the time and effort invested in developing the LA Model, ongoing challenges with implementation have prevented it from becoming fully realized. From the lack of stability due to the Probation Department's traditional 56-hour work week in the camps, to the absence of specially recruited staff, to the limited presence of onsite community-based providers, Campus Kilpatrick's potential for creating a genuinely transformative place for young people remains unfulfilled.

In addition, the last several years have brought new difficulties, which have exacerbated existing barriers to achieving alignment with the LA Model. In 2018 the Woolsey fire led to the evacuation and temporary relocation of Campus Kilpatrick staff and youth to the vacant Challenger Memorial Youth Center in Lancaster. Just as Campus Kilpatrick was deemed ready for staff and youth to return, the pandemic that began over a year and half ago impacted everything from programming to education to visitation. These challenges persist today.

In May of 2020 Governor Newsom announced the State's plan to close the Division of Juvenile Justice (DJJ). As of June 30, 2021, the State stopped accepting youth into its facilities. The responsibility of caring for and treating youth who would have otherwise been sent to the State's DJJ now rests with the County. Currently, Barry J. Nidorf Juvenile Hall (Barry J.) in Sylmar is housing 8 young people who have already been placed on the secure youth treatment facility (SYTF) track by the Court. There are an additional 50 young people who are "pre-disposition" but are charged with offenses that make them eligible for the SYTF track. The time to plan for the services and programming these young people need is now.

The Juvenile Justice Coordinating Council's Realignment Block Grant Subcommittee (JJRBG)—which is the body mandated by the State to develop a DJJ transition plan—recommended that Campus Kilpatrick be used as the County's temporary SYTF for up

to 45 young people until a permanent location is chosen. In September the County will receive its first round of funding from the State, approximately \$8M to be utilized for services and programming for this new population.

Although the DJJ transition is a distinct effort with its own statutorily mandated requirements and specific funding streams, the County's vision for serving these young people predates the Governor's decision to close the DJJ. The Youth Justice Reimagined (YJR) model is that vision and, as of July 1, 2021, when the State stopped accepting young people into its system (with rare exception), the young people who would have otherwise been sent to the DJJ became part of our local population of detained young people. They are no longer "the DJJ population" or the "formerly DJJ population"—they are, quite simply, young people for whom we have a service responsibility accomplished in a way that promotes healing, treatment, and youth development.

In the midst of the DJJ transition and the County's ongoing work to achieve the vision of Youth Justice Reimagined, the Board has a unique opportunity to reaffirm its commitment to the LA Model and, at the same time, integrate key components of YJR. As a starting point, such elements must include an increased and meaningful presence of community-based providers; restorative justice programming; expanded educational opportunities; added green space; daily substance use and recovery support; and Credible Messenger mentorship. The services and programming put in place at Campus Kilpatrick must be available to all youth who are placed there, without distinction. The long-term goal is to develop a framework that can eventually be applied to the any other remaining halls and camps, including the permanent SYTF location that is ultimately identified by the JJRBG.

At this critical moment, we have the ability to implement the LA Model with greater fidelity to its original design and intent, while incorporating fundamental components of YJR. Campus Kilpatrick can and should be a model for what we aim to put into practice at all of our juvenile facilities. LA County must make good on its promise to truly change this system and start by providing young people with the kind of support and opportunities for growth and healing that we know work.

WE, THEREFORE, MOVE that the Board of Supervisors:

1. Direct the Chief Probation Officer, in consultation with the Public Defender, Alternate Public Defender, District Attorney, and other relevant stakeholders, to report back in 30 days with a plan to implement Healing Dialogue and Action's (HDA) Restorative Justice pilot proposal at Barry J. Nidorf and Campus Kilpatrick within 60 days using funds from the Third District's allocation of County Delinquency Prevention Program and/or Anti-Gang Strategies Program Funds. At a minimum, the plan must include the following:
  - a. Victim Awareness/Restorative Justice Programs at both locations.
  - b. HDA Symposiums every 4-6 months at both locations.



- c. Days of Healing for families of detained youth.
  - d. Opportunities or HDA's Wounded Healers to engage with young people from the moment of detention until the time of release.
  - e. Physical space at both locations to facilitate a consistent presence and meaningful engagement between HDA and the young people in the program.
2. Instruct the JJRBG, the Probation Department, and the Office of Youth Development and Diversion (YDD) to work collaboratively and consult with other relevant stakeholders to report back in 60 days with the following:
- a. A plan to ensure that every young person, regardless of age, receives robust, engaging, and appropriate educational opportunities at Campus Kilpatrick. Specifically, the plan should explore partnerships with local colleges (e.g., trade, vocational, community colleges, etc.) to provide educational opportunities for young people who are over the age of 18 and/or have completed their high school education.
  - b. A plan to implement a Credible Messenger mentorship program, facilitated through YDD and the YJR Youth Justice Advisory Group, to complement the HDA pilot referred to in Directive 1 and to explore funding this program using unspent Juvenile Justice Crime Prevention Act or existing YDD resources that can be applied to planning, capacity building, and implementation in this fiscal year.
  - c. A plan to ensure that daily recovery services are available to all young people at Campus Kilpatrick. Specifically, the plan should explore a partnership with the Department of Public Health, as well as the feasibility of contracting with lived-experience substance recovery counselors, such as those who are currently involved with the County's drug courts.
  - d. A plan to establish a council of county and community stakeholders for Campus Kilpatrick to complement the existing youth and parent councils.
3. Direct the Chief Probation Officer to report back in 60 days with the following:
- a. An inventory of the training that was to be implemented as part of the LA Model, an accounting of the training that each staff person currently assigned to Campus Kilpatrick has received, and a plan to ensure that all current staff receive any missing training requirements no later than December 31, 2021.
  - b. A plan to ensure that all Probation staff, DMH staff, LACOE staff, outside agencies, providers, community-based organizations, and others who will support young people at Campus Kilpatrick are trained on the LA Model.
  - c. An analysis of the feasibility of returning to a model by which staff are specifically recruited to work at Campus Kilpatrick.

d. An analysis of the feasibility of engaging a charter school to provide educational services to all youth at Campus Kilpatrick. The Department should consult with County Counsel and LACOE, as needed, to develop this analysis.

e. A plan to bring Campus Kilpatrick up to its COVID-specific capacity of 45 non-SYTF youth.

f. Copies of daily activity plans and schedules for Campus Kilpatrick that demonstrate young people will be occupied and engaged throughout the day.

4. Direct the Chief Probation Officer, in consultation with the Department of Public Works, Chief Executive Officer, and other relevant stakeholders to report back in 90 days with the following:

a. A plan to install mobile sleeping quarters for Campus Kilpatrick staff at Camp Miller to eliminate the need to use Camp Gonzales for sleeping quarters.

b. An analysis of the feasibility of renovating Camp Miller to create working/office space for embedded community-based organizations, additional classroom space, and green space that is safe for the young people at Campus Kilpatrick to use for recreation.

5. Instruct the JJRBG to consider and incorporate the above directives in the SB823 spending plan recommendations due to the Board of Supervisors on October 8, 2021.

6. Instruct the CEO to work with the Probation Department and YDD to report back in 60 days with the following:

a. An analysis of any funding gaps that are not addressed by the JJRBG's spending plan recommendations.

b. An analysis of how the Probation Department's existing capacity building and grant-making contract(s) with third party administrators, such as the Ready to Rise initiative, can be leveraged and modified to expedite funding and implementation of the above directives.

c. Recommendations as to other funding sources that can be leveraged for the above directives, including any unspent Youth Offender Block Grant funds.

7. Instruct the JJRBG and the Probation Department to ensure that copies of all the above-referenced report-backs are provided to the Probation Oversight Commission (POC) and submit status reports to the POC every 45 days thereafter until the above directives are fully implemented at Campus Kilpatrick



# BOARD OF SUPERVISORS COUNTY OF LOS ANGELES

KENNETH HAHN HALL OF ADMINISTRATION  
500 W. TEMPLE ST. SUITE 821, LOS ANGELES, CALIFORNIA 90012

**SHEILA KUEHL**  
SUPERVISOR, THIRD DISTRICT

March 9, 2022

Dear Terry,

Since the Las Virgenes-Malibu COG members and my staff were not able to find a time to meet prior to next Tuesday's Board meeting, I thought I would share with you the research and thinking behind the proposal to place additional young people at Campus Kilpatrick, as well as Camps Scott and Dorothy Kirby. I hope that you will share this letter with members of the COG since I think it will allay concerns about the County's plans.

Jurisdictions around the country, including the state of California and the County of Los Angeles, have been moving from a punitive to a restorative model for juvenile justice as a result of overwhelming neuroscience research that revealed that the adolescent brain is highly subject to reward- and peer-influence, and that the rate of development of the teen brain varies widely. Teenagers can often recognize risks, but incomplete brain development reduces their ability to control impulsive behavior. The U.S. Supreme Court has relied on this neuroscience to require that juvenile justice practices be redesigned in accordance with scientific knowledge.

As jurisdictions have moved away from a "treat kids like adults" model of juvenile justice, we have also learned that most youth, including youth with serious charges, are healthier, less likely to have future contact with the justice system, and more likely to repair harm when the response to their behavior is restorative, not punitive.

I have had the pleasure of meeting many LA County young people who have been convicted of serious charges, have received the support and services they needed, and have become leaders in their communities. I hope at a future meeting we will have the opportunity to introduce you to some of them.

Campus Kilpatrick is the County's newest juvenile facility, and its design and programs have been informed by scientific research and national best practices. It is a locked facility where young people live in a therapeutic home-like setting and are provided with individualized, traumainformed plans to help them heal, build skills, and transition to responsible and constructive lives. Campus Kilpatrick has always included some young people charged with serious offenses, and our committed Probation staff and community-based providers have done a wonderful job supporting them. We anticipate that the number of young people added to the current Kilpatrick population will be gradual, starting with a handful and never exceeding more than a few dozen. The Board is asking communities throughout the County to support these young people. In addition to Campus Kilpatrick, other young people will be housed at Camp Scott in Santa Clarita and Dorothy Kirby Center in Commerce.

The safety of the staff and young people at Campus Kilpatrick, as well as surrounding communities, is a very high priority. We are currently working with architects to oversee needed renovations and that work will include a determination regarding whether additional security is needed. In addition, we are working with teams of mental health professionals, educators, community-based service providers, and others to infuse Campus Kilpatrick with the programming and supports that will keep the young people engaged in intensive rehabilitative services.

Thirty years ago, there was a popular but mistaken notion, unsubstantiated by science, that young people who break the law, especially those who commit serious offenses, should be treated like adults with little or no hope for rehabilitation. We now know better, and know that we see better outcomes for our children and our communities when we address young people's needs and support their transition into responsible adulthood.

Sincerely,

A handwritten signature in cursive script that reads "Sheila Kuehl".

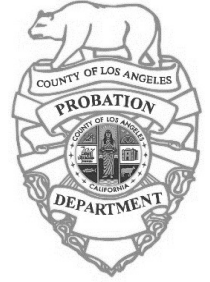
Sheila Kuehl

Supervisor, Third District



# COUNTY OF LOS ANGELES PROBATION DEPARTMENT

9150 EAST IMPERIAL HIGHWAY – DOWNEY, CALIFORNIA 90242 (562)  
940-2501



Chief Probation Officer

**MARCH 9, 2022**

TO: Supervisor Holly J. Mitchell, Chair  
Supervisor Hilda L. Solis  
Supervisor Sheila Kuehl  
Supervisor Janice Hahn

Supervisor Kathryn Barger *Adolfo Gonzales*

FROM: Adolfo Gonzales, Chief Probation Officer  
Chair, JJCC-JJRBG Subcommittee

**SUBJECT: PREPARING FOR CLOSURE OF THE STATE’S DIVISION OF JUVENILE JUSTICE – IDENTIFICATION OF COMPLIANT LOCATION TO SUPPORT YOUTH TRANSITION (ITEM NO. 20, AGENDA OF JULY 27, 2021)**

On July 27, 2021, the Board of Supervisors (Board) instructed the Probation Department

(Probation) to collaborate with the Youth Justice Advisory Group (YJAG), the Juvenile Justice Realignment Block Grant (JJRBG) subcommittee and relevant County departments to address several matters related to Senate Bill (SB) 823, directing the closure of Division of Juvenile Justice (DJJ) and the transition of those responsibilities to the counties. Since the passing of this motion, Probation provided updates on various individual directives. This report provides an overall update on the motion and includes information on the following:

- An assessment of Campus Vernon Kilpatrick (CVK) for temporary adaptation into a Secure Youth Treatment Facility (SYTF);
- Evaluation of licensed Probation facilities for conversion to SYTF;

- JJRBG recommendations on potential SYTF(s);
- Community engagement efforts;
- Assessment and evaluation of youth for placement in a SYTF;
- Supportive programming with transformative staffing that includes credible messengers;
- Funding recommendations for the allocation of JJRBG funds; and • Development of the DJJ transition plan.

***Rebuild Lives and Provide for Healthier and Safer Communities***

**BACKGROUND**

There are currently 21 male youth and 1 female youth at Barry J. Nidorf Juvenile Hall (BJNJH), who would have otherwise been committed to the DJJ. Based on the number of youth currently ordered to SYTF and the number awaiting disposition, we anticipate that a facility to support up to 150 youth will be the long-term need. DJJ plans to close all facilities by July 2023, and youth may be sent back to a SYTF to complete their sentences. The Department provided a report to your Board on October 18, 2021, with recommendations on a permanent site. Currently, a permanent SYTF site(s) has not been identified.

While the final location of Los Angeles County's SYTF is pending, your Board identified CVK for the temporary DJJ housing site for male youth, and Dorothy Kirby Center for female youth. Probation's ability to temporarily house the SYTF population at CVK is impeded by:

- Needed security enhancements to CVK;
- Needed renovation of Camp Miller to include additional programming and educational space for youth; and
- Increasing office space and sleeping quarters for the additional SYTF staff.

In the meantime, Probation is working to expand existing programming to the DJJ population at BJNJH, while working with the JJRBG and other stakeholders to explore opportunities to safely begin moving youth to CVK.

The average population at CVK over the past 12 months is 25 youth. Staff at CVK primarily work 56- hour shifts and include:

- 52 Deputy Probation Officer I's

- 46 Deputy Probation Officer II's
- 11 Supervising Deputy Probation Officers
- 28 Group Supervisor, Nights
- 2 Assistant Probation Directors
- 1 Probation Director

The number of required staffing depends on the number of cottages open. CVK's current model provides for 6-8 youth on each side of each open cottage, which would require 2 staff on each side for a total of 4. With one additional staff to provide relief and coverage during breaks (relief factor) and a rover to provide additional security, the minimum number would be 6. Working on the 56-hour shift, 18 DPOs are required to provide supervision across 7 days in each cottage.

Each cottage requires 5 GSNs per night - 2 GSNs on each side and a rover. This factors in relief from another cottage to cover the week. Some DPO II's also conduct case management duties for the youth, communicate with the courts, facilitate multi-disciplinary teams, and coordinate programming in the cottages. Based on the LA Model, each cottage requires a combination of 21 DPO I's and DPO II's, along with 2 SDPOs and 5 GSNs to cover the week.

## **FACILITIES**

As your Board is aware, the DLR Group (DLR) was retained by the Department of Public Works (DPW) to provide professional advice to the Probation Department on its use of existing Board of State and Community Corrections (BSCC) licensed facilities for a SYTF.

DLR collaborated with partnering agencies to complete work that included:

- Conducting facility site visits;
- Identifying needed CVK enhancements to house youth identified for SYTF;
- Reviewing and analyzing information;
- Testing adaptation of an ideal dormitory;
- Developing facility ranking criteria and facility scoring; and • Evaluating each facility

### Campus Kilpatrick

The DLR report on CVK was submitted to your Board on October 18, 2021, and reflects the identified improvements to temporarily house up to 32 youth. The report recommendations consider the June 2021 security assessment completed

by the Los Angeles Sheriff's Department (LASD) and the least intrusive measures possible to provide increased security while maintaining the integrity of the LA Model and aesthetics of the surrounding community and infrastructure. The Department is continuing to work with DPW and the Internal Services Department (ISD) to complete the recommended security enhancements.

On September 15, 2021, your Board passed a motion to reaffirm and expand the LA Model at CVK and instructed Probation to report on:

- A plan to install mobile sleeping quarters for CVK staff at Camp Miller to eliminate the need to use Camp Gonzales for sleeping quarters; and
- An analysis of the feasibility of renovating Camp Miller to create working/office space for embedded community-based organizations, additional classroom space, and green space for CVK to use for recreation.

In response to the Board's motion, Probation submitted the *Camp Miller Feasibility Study* to your Board on December 17, 2021, that assesses Camp Miller's existing and proposed infrastructure to create the requested space outlined in the motion and needed to temporarily house the SYTF population. The Study offers the renovation options for utilization of Camp Miller and provides a suggested sequencing of component projects based on priorities.

Proposed timelines generally span two to three years. Estimates for the entirety of the work are approximately \$30.3 million.

### Evaluation of Facilities

Each facility was evaluated by DLR in a total of 33 areas, based on the "ideal program" characteristics, predicated on national best practices, LA Model, and principles of Youth Justice Reimagined (YJR). Each facility was evaluated against criteria approved by the JJRBG on September 29, 2021. DLR presented their initial assessment and crosswalk of evaluation criteria explaining the adaptive responsiveness of each facility to meet the needs to provide sufficient treatment space (including mentors and clinical staff in each unit), individual rooms (best practice for trauma responsive living), while considering long-term expansion capacity, incorporation of less restrictive step-down options, and a diversion center. The scoring and recommendations were submitted for your Board's consideration on October 18, 2021.



## JJRBG Site Recommendations

The JJRBG subcommittee met on October 15, 2021, to further review the scorecard and determine which facilities were believed to be feasible and infeasible. The JJRBG's recommendations were submitted to your Board on October 18, 2021. Of the facilities considered, Camp Afflerbaugh, Camp Paige, Campus Kilpatrick, Camp Scott, and Dorothy Kirby Center (for females) were considered as feasible sites. However, these sites will require significant renovation for conversion to home-like permanent site(s). Furthermore, we believe that the SYTF population may swell to close to 150 youth over time. Unfortunately, none of the proposed sites have the capacity to house that many youth and this will require significant capital investment at multiple sites.

The other sites were deemed infeasible for the following reasons:

- Barry J Nidorf and Central Juvenile Halls are mostly utilized for pre-adjudicated youth and any conversion of these sites was deemed too disruptive to intake;
- Challenger Memorial Youth Center is closed and will be transformed into a residential, vocational training center;
- Los Padrinos Juvenile Hall is closed and is currently housing young women who are experiencing homelessness;
- Camp Gonzales is being converted to a fire camp for disconnected youth; and
- Camp Rockey currently has younger youth residing and the site directly abuts the community.

## **COMMUNITY COLLABORATION**

The Probation Oversight Commission (POC) and the JJRBG supported Probation's efforts on engaging communities to gather input on identifying SYTF site(s). The five below events were held to collaborate with community stakeholders, ensure community voices were heard and they had an opportunity to share concerns.

- October 7, 2021, virtual CVK Town Hall sponsored by POC
- November 10, 2021, in-person Santa Clarita Listening Forum hosted by the Fifth

## District

- November 15, 2021, virtual Town Hall hosted by POC
- December 7, 2021, in-person La Verne Listening Forum hosted by the Fifth District
- January 5, 2022, virtual public meeting sponsored by POC

Additionally, Probation continues to provide SYTF updates at JJRBG, JJCC, Public Safety Cluster, and POC meetings where the community can engage through public comment. Probation is also in the process of developing a SYTF link on its website where the public can access information and stay informed.

## **ASSESSMENT FOR PLACEMENT IN SYTF**

The JJRBG collaborated with partnering agencies to formalize the assessment process for youth. On October 4, 2021, YJAG met to discuss Probation's proposed Individualized Rehabilitation Process (IRP) and the YJAG provided several recommendations to build on the process. Probation is considering these recommendations and is committed to not only meeting statutory requirements in assessing youth for SYTF placement but enhancing requirements to incorporate YJR report concepts that promote a healing-based and youth development focused approach.

The YJAG provided feedback to the JJRBG that Probation will utilize to further develop and operationalize the processes. In addition, we are continuing to collaborate with DMH, Juvenile Court Health Services, and the court to develop a comprehensive assessment for youth prior to their placement in a permanent SYTF.

## **TRANSFORMATIVE STAFFING**

On behalf of the JJRBG Subcommittee, consultants from the YJAG, who are also members of the JJRBG and JJCC, synthesized recommendations from the workgroups related to alternatives to detention, transformative staffing, and programming. The YJAG worked to develop a proposal which outlines the next steps and recommendations for developing the Plan for supportive programming and transformative staffing. The proposal was provided to the Department on September 2, 2021, and includes various recommendations, such as utilizing credible messengers as part of the SYTF staffing plan and adding full-time permanent employees. Credible Messenger Mentoring brings highly trained community members into secure facilities to provide transformative mentoring to the residents via a series of programs and activities. Credible Messengers work in conjunction with facility programmatic, clinical treatment staff to provide a holistic

set of supports to the youth. Probation continues to consult with its labor partners on the appropriate classification, staffing ratio, and scheduling for SYTF.

After receiving YJAG's proposal, your Board passed a motion on September 15, 2021, that included a directive for YDD and YJAG to implement a Credible Messenger program in Probation facilities. Since the passing of the September motion, YDD built on the draft proposal and also developed a draft job description that was shared with Probation in December. Collaboration to finalize the program and incorporate it into the overall DJJ Plan continues as well as exploring funding options. On January 28, 2022, YDD submitted a subsequent report to your Board on the Credible Messenger program.

### **JJRBG FUNDING RECOMMENDATIONS (FY 2021-22)**

The JJRBG Subcommittee met on October 21, 2021, to discuss and determine the first year (FY 2021-22) JJRBG funding allocations. JJRBG requested information on current programming for the SYTF population prior to making any funding recommendations. Programming information was provided to the JJRBG members for evaluation and analysis. Several programs are being expanded to ensure that the needs of these youth are met. Funding recommendations will continue to be a focus of the JJRBG in the coming weeks.

Additionally, a final SYTF staffing plan may impact funding recommendations, but this will not be determined until a plan is finalized and Probation leverages existing staffing items. Negotiations with our labor partners on a SYTF staffing plan continue. Probation is in consultation with the Chief Executive Office on the JJRBG funding allocations and once a staffing plan is drafted, it will be presented to the JJRBG.

### **THE DJJ TRANSITION PLAN**

On November 1, 2021, the JJRBG subcommittee approved a comprehensive FY 2022-23 DJJ Transition Plan, which included details on meeting the needs of the target population and a program that aligns with reforming youth justice. In developing the FY 2022-23 Plan submitted to your Board on November 30, 2021, the Subcommittee considered Countywide Justice reform efforts and the work of the Youth Justice Work Group including recommendations from the report entitled, "Youth Justice Reimagined: Recommendations of the Youth Justice Work Group DJJ Transition Team." Your Board approved the plan which was subsequently submitted to the State's Office of Youth and Community Restoration (OYCR) on December 16, 2021.

All services provided for by the FY 2022-23 Plan will be funded by the FY 2022-23 JIRBG.

The estimated FY 2022-23 JIRBG funding allocation for Los Angeles County is \$24,582,568.

In addition, the JIRBG will need to have detailed discussions regarding the proposed funding allocations for FY 2022-23. Thereafter, Probation, on behalf of the JIRBG, will work with the CEO on the related funding recommendations as part of the FY 2022-23 Budget process.

## **CONCLUSION**

As your Board moves forward to identify a permanent SYTF(s), Probation will continue to work with the JIRBG to develop the comprehensive FY 2022-23 DJJ Transition Plan, which will include details on meeting the needs of the target population and a program that aligns with reforming youth justice. In addition, the JIRBG's planning for the needed step-down, less restrictive options will commence upon your Board's selection of a permanent SYTF(s).

We will continue our due diligence to provide your Board any needed support to evaluate all viable options for identification of a permanent SYTF site(s). Community input, California Environmental Quality Act requirements, population decreases, infrastructure cost and timelines and a focus on incorporating viable step-down alternatives are additional factors that will inform the County on how to best move forward.

Should you have any questions or need additional information on this matter, please contact Adam Bettino, Chief Deputy, at (562) 940-3760 or [adam.bettino@probation.lacounty.gov](mailto:adam.bettino@probation.lacounty.gov).

AG:AB:VM

C: Honorable Akemi Arakaki, Presiding Judge of the Juvenile Court  
Alex Villanueva, Sheriff  
George Gascón, District Attorney  
Fesia Davenport, Chief Executive Officer  
Celia Zavala, Executive Officer, Board of Supervisors

Rodrigo Castro-Silva, County Counsel

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Antonia Jimenez, Director, Department of Public Social Services

Debra Duardo, Superintendent, Los Angeles County Office of Education

Wendelyn Julien, Executive Director, Probation Oversight Commission  
Juvenile Justice Coordinating Council

JJCC-JJRBG Subcommittee

Justice Deputies